

STATE OF MAINE
PUBLIC UTILITIES COMMISSION

Docket No. 2000-315

April 27, 2000

BELL ATLANTIC - MAINE
Request for Approval of
Interconnection Agreement with
Arch Paging, Inc. and Mobile Communications
Corporation of America

ORDER APPROVING
INTERCONNECTION
AGREEMENT

WELCH, Chairman; NUGENT and DIAMOND, Commissioners

In this Order, we approve an interconnection agreement between New England Telephone and Telegraph Company d/b/a Bell Atlantic - Maine (Bell Atlantic) and Arch Paging, Inc. and Mobile Communications Corporation of America, pursuant to section 252 of the Telecommunications Act of 1996.

On April 6, 2000, Bell Atlantic filed a negotiated interconnection agreement with Arch Paging, Inc. and Mobile Communications Corporation of America (collectively Arch/MCCA), pursuant to 47 U.S.C. § 252, enacted by the Telecommunications Act of 1996. Interconnection agreements provide for interconnection between an incumbent local exchange carrier (ILEC) and another telecommunications carrier, including a competitive local exchange carrier (CLEC). An interconnection agreement may allow a telecommunications carrier to purchase unbundled network elements, or local services at a discounted wholesale rate (the discount reflecting avoided cost), or both, from an ILEC (or CLEC).

Bell Atlantic's filing included an "Amendment to Interconnection Agreement" that provides for reciprocal compensation for the transport and termination of local traffic. The agreement defines "Local Traffic" as "IntraMTA Traffic" within the serving Major Trading Area, but excluding traffic transmitted to or returned from the internet.

The agreement and amendment thereto apply to "Narrowband Commercial Mobile Radio Service" (NCMRS), defined in the agreement as "interconnected mobile one- or two-way paging or messaging, point-to-point or point-to-multipoint Wireless Services offered for profit to the public or such classes of eligible users as to be effectively available to a substantial portion of the public."

The agreement incorporates terms and conditions of a separate interconnection agreement between New England Telephone and Telegraph Company d/b/a Bell Atlantic - Maine and Paging Network of Massachusetts, Inc. approved by the Commission on April 20, 1999 in Docket No. 99-029 (the "Separate Agreement," attached as Appendix 1 to the agreement filed in this proceeding).

Arch/MCCA will pay to Bell Atlantic the interconnection prices contained in the voluntary agreement that was reached pursuant to arms-length negotiations between the parties. The pricing standards contained in 47 U.S.C. § 252(d) apply only to

arbitration proceedings under section 252(b) and not to negotiated agreements under section 252(a). Bell Atlantic does not represent that the prices contained in the Agreement are consistent with the section 252(d) pricing standards or with any other state or federal policy.

Section 252(e)(2) states that a state commission may reject a negotiated agreement only if it finds that "the agreement (or portion thereof) discriminates against a telecommunications carrier not a party to the agreement" or if "the implementation of such agreement or portion is not consistent with the public interest, convenience and necessity." We received no comments by the comment deadline set in an April 10, 2000 Notice of Agreement and Opportunity to Comment. We do not make either of the findings set for in section 252(e)(2) for rejection, and we therefore approve the agreement.

We qualify our approval in two respects, however, and reserve findings on future potential issues. First, we reserve judgment on whether the rates contained in the agreement are reasonable from the perspective of Bell Atlantic's retail ratepayers. Bell Atlantic is presently under an alternative form of regulation (AFOR) ordered by the Commission in Docket No. 94-123. The AFOR began in December, 1995. Under the AFOR, Bell Atlantic bears the risk of lost revenues resulting from rates that are too low. However, at the end of the initial 5-year period of the AFOR, and in 2005 if the present AFOR is renewed, we may have occasion to review Bell Atlantic's earnings. We do not resolve whether Bell Atlantic is receiving reasonable compensation from any CLECs that may avail themselves of the rates provided to Arch/MCCA pursuant to 47 U.S.C. § 252(i) and, if they are not reasonable, whether we should impute revenues to Bell Atlantic.

Second, section 271(c) of the Act, 47 U.S.C. § 271(c), requires that the Bell Operating Companies (BOCs) meet certain requirements before they are allowed to provide interLATA service (the so-called "competitive checklist"). Under section 271(d)(3), the Federal Communications Commission (FCC) must determine whether the BOC has met the competitive checklist before granting the BOC authority to provide interLATA service within its region. Prior to making that determination, the FCC must consult with state commissions to verify the compliance of the BOC with the checklist. Our approval of this Agreement should not be construed as a finding that Bell Atlantic has met those requirements.

If Arch/MCCA wish to provide public utility services, other than mobile telecommunications services as defined in 35-A M.R.S.A. § 102(9-A), they must seek Commission authorization to provide those services pursuant to 35-A M.R.S.A. § 2102, and we will require Arch/MCCA to maintain schedules of rates, terms, and conditions pursuant to 35-A M.R.S.A. §§ 304. The terms and conditions shall specify the areas in which the utility will actually provide originating and terminating local exchange service, and may do so by reference to incumbent local exchange carrier exchanges rather than by municipalities.

The agreement filed by Bell Atlantic provides for interconnection between Arch/MCCA and Bell Atlantic's network in Maine. If Arch/MCCA seek to interconnect with networks maintained by independent local exchange carriers in Maine, they must

seek a termination, suspension, or modification of the exemption contained in 47 U.S.C. 251(f)(1)(A).

ORDERING PARAGRAPHS

Accordingly, we

1. Approve the Interconnection Agreement between New England Telephone and Telegraph Company d/b/a Bell Atlantic - Maine and Arch Paging, Inc. and Mobile Communications Corporation of America, attached hereto, pursuant to 47 U.S.C. § 252(e);
2. Order that Arch Paging, Inc. and Mobile Communications Corporation of America shall not provide local exchange telephone service until the Commission grants authority to Arch Paging, Inc. and Mobile Communications Corporation of America to provide such service and until the Commission approves schedules of rates, terms and conditions for the provision of such service; and
3. Order that the Administrative Director shall make a copy of the attached Agreement available for public inspection and copying pursuant to 47 C.F.R. § 252(h) within 10 days of the date of this Order.

Dated at Augusta, Maine, this 27th day of April, 2000.

BY ORDER OF THE COMMISSION

Raymond J. Robichaud
Acting Administrative Director

COMMISSIONERS VOTING FOR: Welch
Nugent
Diamond

NOTICE OF RIGHTS TO REVIEW OR APPEAL

5 M.R.S.A. § 9061 requires the Public Utilities Commission to give each party to an adjudicatory proceeding written notice of the party's rights to review or appeal of its decision made at the conclusion of the adjudicatory proceeding. The methods of review or appeal of PUC decisions at the conclusion of an adjudicatory proceeding are as follows:

1. Reconsideration of the Commission's Order may be requested under Section 1004 of the Commission's Rules of Practice and Procedure (65-407 C.M.R.110) within 20 days of the date of the Order by filing a petition with the Commission stating the grounds upon which reconsideration is sought.
2. Appeal of a final decision of the Commission may be taken to the Law Court by filing, within 30 days of the date of the Order, a Notice of Appeal with the Administrative Director of the Commission, pursuant to 35-A M.R.S.A. § 1320(1)-(4) and the Maine Rules of Civil Procedure, Rule 73, et seq.
3. Additional court review of constitutional issues or issues involving the justness or reasonableness of rates may be had by the filing of an appeal with the Law Court, pursuant to 35-A M.R.S.A. § 1320(5).

Note: The attachment of this Notice to a document does not indicate the Commission's view that the particular document may be subject to review or appeal. Similarly, the failure of the Commission to attach a copy of this Notice to a document does not indicate the Commission's view that the document is not subject to review or appeal.